Conflict of interest guidelines and procedures

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TRIM ID: CD/20/17634

Date: 9 June 2023

Version: V7.0

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# Introduction

The Victorian Gambling and Casino Control Commission (VGCCC) is committed to ensuring that all of its employees understand their obligations under the Code of Conduct for Victorian Public Sector Employees 2015 (VPS Code of Conduct), the VGCCC Conduct and ethics policy and where applicable, the Code of Conduct for Directors of Victorian Public Entities (Directors’ Code of Conduct),

Section 3.7 of the VPS Code of Conduct outlines an employee’s obligation regarding conflicts of interest whilst employed by the VGCCC.

Sections 2.5 and 3.12 of the Directors’ Code of Conduct detail the obligations for VGCCC Directors and Commissioners regarding conflicts of interest and duty.

# Document purpose

This document supports and should be read in conjunction with the VGCCC Conduct and ethics policy, in particular section 5 (Conflict of interest). It sets out the VGCCC’s guidelines and procedures in relation to the declaration and management of actual, potential and perceived conflicts of interest.

# Scope

These guidelines and procedures relate to section 5 of the Conduct and ethics policy and apply to all staff employed by, or who work for, the VGCCC, including:

* permanent ongoing, fixed term, full time, part time, casual;
* contractors including both agency and independent contractors; and.
* external appointees of boards and committees.

# Guidelines

The onus is on the employee to notify their manager if a potential, actual or perceived conflict of interest arises. If an employee is in doubt as to whether a conflict exists, they must raise this with the appropriate manager.

Employees must advise their manager when any part of their VGCCC duties deals with relatives, partners, close friends, business acquaintances, associations, community groups and similar organisations to which the employee has an affiliation.

Directors and Commissioners are responsible for adhering to their obligations in relation to conflicts of interest under the Directors’ Code of Conduct.

# Procedures

## Responsibilities

Managing conflict of interest risks is the shared responsibility of the VGCCC, Commissioners, the CEO, Divisional Heads, managers and employees:

**The VGCCC** is responsible for:

* Establishing a system for identifying and managing conflicts of interest in the form of detailed policies and procedures
* Building an organisational culture that supports the implementation of all relevant policies through appropriate education and training and activities
* Reviewing relevant policies and procedures on a regular basis to ensure they are effective
* Receiving and investigating complaints regarding possible breaches of the Conflict of interest policy
* Monitoring compliance with the Conflict of interest policy, including responses to alleged breaches.

**The CEO, Divisional Heads and Managers** are responsible for:

* Being aware of the risks of conflicts inherent in the work of the staff they manage and their own responsibilities
* Making staff aware of relevant policies and procedures
* Advising staff about appropriate ways to manage conflicts of interest
* Acknowledging the receipt of disclosures of conflicts of interest reported to them by staff on the VGCCC Conflict of interest declaration form and submitting the form to People and Culture for recording in the Conflicts of interest register
* Preparing management responses for staff who disclose conflicts of interest
* Monitoring the work of staff and the risks of conflicts of interest.

**Commissioners and Employees** are responsible for:

* Being aware of their obligation to avoid conflicts of interest
* Assessing their private and personal interests and whether or not they conflict or have the potential to conflict with their official duties
* Declaring conflicts of interest (whether actual, potential or perceived) in accordance with the VPS Code of Conduct, Directors’ Code of Conduct, Conduct and ethics policy and these guidelines and procedures
* Complying with the requirements of the Conduct and ethics policy and these guidelines and procedures.

In addition, the Chairperson is responsible for promoting the public sector values in relation to conflicts of interest within the VGCCC.

## Managing conflicts of interests

Where a manager or Divisional Head is notified by an employee of a conflict of interest, the following options for the management of the associated risks are to be followed:

Table 1: Options for associated risks

| Options | Descriptions |
| --- | --- |
| REGISTER | Details of the existence of a possible conflict of interest are formally advised and noted by completing the VGCCC Conflict of interest declaration form |
| RESTRICT | Restrictions are placed on the employee’s involvement in the matter |
| RECRUIT | A disinterested third party is appointed to oversee part or all of the process that deals with the matter |
| REMOVE | The employee does not participate at all in the matter |
| RELINQUISH | The private interest concerned is relinquished |
| RESIGN | The employee steps down from the position they hold on a temporary or permanent basis |

## Recording conflicts of interest

Where a manager or Divisional Head is notified by an employee of a potential or actual conflict of interest, the relevant details of the issue and the decision as to what management action is taken in relation to that interest must be recorded in the VGCCC’s Conflicts of interest register.

People and Culture are responsible for updating the Conflicts of interest register with the relevant information provided in the Conflict of interest declaration form with the Management plan section completed.

## Actions

Table 2: Procedure for new employees and existing employees

| Procedure | | Responsibility | Timeline |
| --- | --- | --- | --- |
| 1a | **New employees**   1. Prior to issuing the letter of offer (LOO) for employment with the VGCCC, the potential employee is provided with the following documents in relation to conflict of interest:  * VPS Code of Conduct * Directors’ Code of Conduct (if applicable) * Conduct and ethics policy * Gifts, benefits and hospitality policy * Conflict of interest guidelines and procedures * Conflict of interest declaration form  1. The potential employee is required to read the policies, guidelines and procedures, complete the Conflict of interest declaration form and submit it to their relevant manager. 2. The manager is to review the declaration. 3. Where there is no declared conflict of interest (actual, potential or perceived) the manager is to sign the form and return it to People and Culture (P&C). The LOO may then be issued (subject to other probity requirements). 4. Where there is a declared conflict of interest (actual, potential or perceived), the manager is to develop a management plan in consultation with the potential employee. Steps on developing a management plan are outlined below. Following receipt of the agreed management plan, the LOO may then be issued (subject to other probity requirements). 5. For new agency staff and contractors a documented management plan is required to be submitted to P&C before their commencement with the VGCCC. | Potential employee and Manager or Divisional Head | * Prior to letter of offer * Prior to commencement (for agency staff and contractors) |
| 1b | **Existing employees**  Employees should regularly consider the relationship between their private interests and public duties in order to identify any conflict of interest.  A manager or Divisional Head who becomes aware of a potential or actual conflict of interest may also instigate this procedure. | Employee and Manager or Divisional Head | When potential for conflict of interest is identified |
|  | All employees are required to provide a declaration of Conflict of Interest form on a yearly basis.  All selection panel members are required to advise the Chair if they have a conflict of interest which may affect the integrity of the recruitment process. (declaration of any financial, family or other close personal relationship with any applicant for the position.) | Employee and Manager or Divisional Head  Employee and Chair/recruiting manager | 30 June each year  Commencement of recruitment selection process |
| 2 | A staff member involved in a situation where there is or may be a conflict of interest must disclose this situation by completing and submitting the VGCCC Conflict of interest declaration form to their manager or Divisional Head.  The staff member must also withdraw himself or herself immediately from the situation giving rise to the conflict, pending advice from the manager to whom the disclosure was made. | Employee | Immediately when potential for conflict of interest is identified |
| 3a | Where the manager or Divisional Head decides there is no conflict of interest, or the conflict of interest can be managed appropriately, then the staff member is authorised to continue the activity.  However, the manager or Divisional Head and staff member must identify the circumstances in which a conflict of interest could occur, and how it would be resolved. | Divisional Head | Following review of declaration |
| 3b | Where the disclosed situation reveals a conflict of interest, or is likely to be perceived as involving a conflict of interest, the manager or Divisional Head must:   * ask the staff member to take action to remove the conflict of interest; or * reorganise the duties of the staff member so as to remove the conflict of interest; or * if considered necessary, ensure that the staff member’s involvement in the situation or activity is withdrawn immediately, and establish parallel or alternative arrangements specifically for the purpose of the activity. | Divisional Head | Following review of declaration |
| 4 | The manager or Divisional Head must record agreements regarding how to manage the potential or actual conflict of interest in writing.  The manager or Divisional Head will retain a copy, provide a copy to the staff member and forward a copy to People & Culture. | Divisional Head | Following review of declaration |
| 5 | Where the withdrawal of the staff member’s involvement in the situation is not practical or appropriate and their involvement does not breach any statutory or other duty, the manager or Divisional Head (following consultation with the staff member) will ensure that others involved in the situation are informed of the potential conflict of interest (following consultation regarding confidentiality with the Legal Division). | Manager or Divisional Head | Following review of declaration |
| 6 | Where the manager or Divisional Head does not agree to allow the staff member to continue the activity that is the subject of the disclosure, the staff member may seek to renegotiate this through a meeting with the CEO. | Staff member | Following a decision by the Divisional Head that the staff member must cease the activity |

# Frequently asked questions

Table 3: Frequently asked questions

| Question | Answer |
| --- | --- |
| Who completes the VGCCC Conflict of interest declaration (**Declaration**)? | All employees, potential employees, contractors and consultants of the VGCCC. |
| Why is it important to complete the Declaration? | The VGCCC recognises that employees will have private interests that may conflict with their duties within the VGCCC.  Failure to declare a conflict of interest, whether actual or perceived, may result in disciplinary action against the employee. In serious cases, it may result in the termination of the employee’s contract of employment. |
| How often is the Declaration made? | The Declaration is made prior to commencing employment and whenever an employee’s circumstances change  Employees must declare all interests as set out in the schedule to the Declaration (the Schedule).  Employees are required to provide a Conflict of Interest form in June each year. |
| What are the consequences of making the Declaration? | The relevant manager and Divisional Head of the VGCCC (or delegate) will discuss with the employee and resolve what steps (if any) need to be taken to resolve any conflict of interest for a person employed to continue to perform any duties within the VGCCC so long as they hold an interest as set out in Part A or Part B of the VGCCC Conflict of interest declaration Schedule.  These steps may include requesting the employee to dispose of the business or financial interest, requiring the employee to stand aside from any duties or decisions involving a particular licensee or licensed premises, or simply asking for a regular update on the employee’s interest. |
| Who sees the Declaration? | The Declaration will be seen by the employee’s manager, the Divisional Head, People and Culture and potentially the CEO. The Declaration may be provided to other third parties for the purposes of obtaining advice on any actual or perceived conflict of interest. The Declaration will be kept on a confidential file. |
| How to complete the form? | Persons completing the Declaration should either declare their interests under Part A and/or B, including details of any recently disposed interests, or tick the box to declare that they do not have any actual, perceived or potential conflicts of interest.  Additional pages may be attached if there is insufficient space on this form for all the information required. Each additional page must be dated and signed.  Persons completing the Declaration should advise third parties of any personal information relating to them disclosed on this form and how it will be used. |
| What is a conflict of interest and what is an **actual** conflict of interest? | The VGCCC defines a conflict of interest as a situation in which an employee’s private interests may conflict with or compromise, or have the appearance of conflicting with or compromising, his or her professional judgment and/or performance of duties. Conflicts can be actual, perceived or potential. The test is whether an individual could be influenced, or appear to be influenced, by a private interest in carrying out their duties and responsibilities. An actual conflict of interest is one where there is a real conflict between an employee’s public duties and responsibilities and their private interests |
| What is a **potential** conflict of interest? | A potential conflict of interest arises where an employee has private interests that could conflict with their public duties. |
| What is a **perceived** conflict of interest? | A perceived conflict of interest can exist where a third party could form the view that an employee’s private interest could improperly influence the performance of their duties now or in the future. |
| What is public duty? | All public sector employees have a duty to always put the public interest above their private interest when carrying out their official duties. The public interest can be defined as the interest of the community as a whole. It is not the sum of individual interests or the interest of a particular group, but the collective interest of the entire community. |
| What is private interest? | The term private interest includes an employee’s own personal, professional or business interests as well as the personal, professional or business interests of an individual or groups with whom they are closely associated with such as relatives and friends |
| What is the difference between pecuniary and non-pecuniary interests? | Pecuniary interest involves an actual, potential or perceived financial gain or loss. Money does not need to exchange hands for an interest to be pecuniary. People have pecuniary interests if they (or relative or close associate) own property, hold shares, have a position in a company bidding for government work, or receive benefits such as concessions, discounts, gifts or hospitality from a particular source.  Non-pecuniary interests do not have a financial component. They may arise from personal or family relationships or involvement in sporting, social or cultural activities. |

VGCCC Conflict of interest declaration form

|  |  |
| --- | --- |
| **I,** | <Insert full name> |
| **of,** | <Insert full address> |
|  | am aware of my obligations to:   * declare all interests as set out in the schedule to this declaration; * avoid all conflicts of interest in carrying out my duties. |
| 1 | Details of interests as set out in Part A of the VGCCC Conflict of interest declaration schedule (Attachment 1) |
|  |  |
| **2** | Details of interests as set out in Part B of the VGCCC Conflict of interest declaration schedule (Attachment 1)  (This includes interest(s) that may be perceived by a reasonable person to be a conflict of interest. If there is any doubt as to whether an interest constitutes an actual, potential or perceived conflict of interest, it should be declared.) |
|  |  |
| **OR** | I declare that I do not have any actual, potential or perceived conflicts of interest.  *By signing below, I agree that I have declared all actual, potential or perceived conflicts of interest and acknowledge that a false declaration may result in disciplinary action being taken which may include the termination of my contract of employment.*  I declare that I have read the VPS Code of Conduct  I declare that I have read the Conduct and ethics policy  I declare that I have read the Gifts, benefits and hospitality policy |
| ------------------------------- --------/------------/--------------  **Signature** DD/MM/YYYY | |
| VGCCC Conflict of interest declaration schedule (Attachment 1) | |
| **Collection notice**  We will only use the information you provide on this form to manage conflicts of interest. We will usually disclose the information you give us to your Divisional Head and may disclose the information to relevant parties in order to manage the conflict fairly. In case of a challenge to a decision by this office, we may need to disclose information to the Victorian Privacy Commissioner, a court or review body. | |

This section is to be completed by the manager or Divisional Head of the person completing the Conflict of Interest Declaration. The completed form must be forwarded to People and Culture for recording the details in the Conflicts of interest register.

|  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- |
| **Management plan** | | | | | | | |
| Is there a conflict of interest (actual, potential or perceived)? | | | | | | | |
| No | | Manager name |  | | Manager position title | |  |
| Signature |  | | Date | |  |
| Yes | | If Yes, please complete the below section. | | | | | |
| What is the type of conflict? | | Actual | Potential | | Perceived | | |
| How will the conflict of interest be managed? (Management plan)  *Please provide details below (refer to the VGCCC Conflict of interest guidelines and procedures for information on managing and recording conflicts of interest)* | | | | | | | |
|  | | | | | | | |
| **Agreement of Management plan** | | | | | | | |
| Staff member name |  | | | Staff member position title | |  | |
| Signature |  | | | Date | |  | |
|  | | | | | | | |
| Manager name |  | | | Manager position title | |  | |
| Signature |  | | | Date | |  | |
|  | | | | | | | |
| Divisional Head name |  | | | Divisional Head position title | |  | |
| Signature |  | | | Date | |  | |

**Attachment 1**

**Conflict of Interest Schedule**

**Part A**

1. A key operative or holder of any licence issued under the *Gambling Regulation Act 2003* (**GR Act**) or *Casino Control Act 1991* (**CC Act**).
2. Owner of a premises where a key operative conducts its business or in respect of which any other licence or permit is issued under the GR Act or CC Act.
3. Disqualification from holding a licence issued under the GR Act or CC Act.
4. Employment, with a key operative or holder of any licence or permit issued under the GR Act and CC Act, or the owner of premises where any such licence operates or a sports controlling body.

For the purposes of the document, “key operative” means:

|  |  |
| --- | --- |
| Holder of the gaming licence and the wagering licence; | Holder of an interactive gaming licence; |
| Wagering and betting licensee; | Bingo centre operator; |
| Holder of a gaming operator's licence; | Llicensed racing club; |
| Holder of a venue operator's licence; | Registered bookmaker; |
| Keno licensee; | Racing Products Victoria Pty Ltd; |
| Person listed on the Roll of Manufacturers, Suppliers and Testers; | VicRacing Pty Ltd |
| Casino operator | Racing Victoria; and |
| Holder of a public lotteries licence; | Person registered or licensed in accordance with the rules of Racing Victoria, Harness Racing Victoria or Greyhound Racing Victoria. |

**Part B**

1. A business or financial association, whether direct or indirect, with a person or entity that is a key operative or holds any licence issued under the GR Act or CC Act or a sport’s controlling body.

Examples: (not exhaustive)

* a shareholding in DEF Pty Ltd, a company that operates a gaming venue
* a partnership in a business that provides good or services to pubs and hotels in Victoria

1. A personal association, membership, position or affiliation, whether direct or indirect, with a person or entity that is set out in (1) to (6) above.
2. A personal association such as a close friend or relative who has an interest described in (1) to (8) above. Examples: (not exhaustive)

* a relative who is a winemaker in Victoria
* a spouse who has a partnership in a business that provides goods or services to pubs and hotels in Victoria
* a relative who holds a Gaming Industry Employee licence

1. Any source of income, other than employment with the VGCCC, relating to an interest in employment, trade, business or profession described in (1) to (8) above.
2. Any other interest that conflicts with or may conflict with their duties as employees within the VGCC. Example: (not exhaustive)

* holder of a private security licence to operate as a crowd controller
* consensual personal relationships, including family and emotional relationships, between one employee and another employee

# Document informtion

Document details

|  |  |
| --- | --- |
| Criteria | Details |
| TRIM ID: | CD/20/17364 |
| Document title: | Conflict of Interest guidelines and procedure |
| Document owner: | People and Culture |

Version control

|  |  |  |  |
| --- | --- | --- | --- |
| Version | Date | Description | Author |
| V0.1 | 27/11/12 | Rebranded | Lyssa Lai |
| V0.2 | 12/12/12 | First draft | Prue Steer |
| V0.3 | 05/06/13 | Review | Lyssa Lai |
| V0.4 | 11/2013 | Review | Johanna Ortiz |
| V0.5 | 22/4/14 | Review | John Veale |
| V.1.0 | 16/02/16 | Final | John veale |
| V1.1 | 13/12/16 | Review procedure and declaration form | Danielle Kaplan |
| V1.2 |  | P&C review | Danielle Kaplan |
| V1.3 | 04/01/17 | P&C review | Danielle Kaplan |
| V1.4 | 09/01/17 | P&C review | Danielle Kaplan |
| V1.5 | 20/01/17 | P&C review | Danielle Kaplan |
| V2.0 | 06/02/17 | Final | Danielle Kaplan |
| V3.0 | 06/03/18 | Updated declaration form | Sheetal Shah |
| V4.0 | 10/12/18 | Updated declarations forms to be provided at end of financial year. | Emilia Lorefice |
| V5.0 | 9/12/2020 | Update to include selection panel members to declare any COI | Emilia Lorefice |
| V6.0 | 24/1/2022 | Update policy in new VGCCC template | Emilia Lorefice |

Document approval

This document requires the following approval:

|  |  |  |
| --- | --- | --- |
| Name | Title | Organisation |
| Excutive |  | VGCCC |
|  |  |  |

Reference material

|  |  |
| --- | --- |
| Code of Conduct for Directors of Victorian Public Entities (Directors’ Code of Conduct) |  |
| Code of Conduct for Victorian Public Sector Employees 2015 (VPS Code of Conduct) |  |
| Conduct and ethics policy |  |
| Gifts, benefits and hospitality policy |  |
| Outside employment policy |  |
| Recruitment and selection policy |  |
| Personal information policy |  |

| Acronyms | Description |
| --- | --- |
| VGCCC | Victorian Gambling and Casino Contorl Commission |

| Terms | Description |
| --- | --- |
| Entity | includes (but is not limited to): an agency, body corporate, business, company, club, organisation or trust. |
| Relative | means:   * the spouse or domestic partner of the person * a parent, son, daughter, brother or sister of the person * a parent, son, daughter, brother or sister of the spouse or domestic partner of the person. |